

109TH CONGRESS
2D SESSION

S. 3989

To establish a Homeland Security and Neighborhood Safety Trust Fund and refocus Federal priorities toward securing the Homeland, and for other purposes.

IN THE SENATE OF THE UNITED STATES

SEPTEMBER 28, 2006

Mr. BIDEN introduced the following bill; which was read twice and referred to the Committee on Homeland Security and Governmental Affairs

A BILL

To establish a Homeland Security and Neighborhood Safety Trust Fund and refocus Federal priorities toward securing the Homeland, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Homeland Security
5 Trust Fund Act of 2006”.

6 **SEC. 2. FINDINGS.**

7 The Congress finds the following:

8 (1) In 2002, an independent, bipartisan com-
9 mission, the National Commission on Terrorist At-

1 tacks Upon the United States (in this section re-
2 ferred to as the “Commission”), was established
3 under title VI of Public Law 107–306 to prepare a
4 full and complete account of the circumstances sur-
5 rounding the September 11, 2001, terrorist attacks,
6 including preparedness for and the immediate re-
7 sponse to the attacks.

8 (2) The Commission was also tasked with pro-
9 viding recommendations designed to guard against
10 future attacks against the United States.

11 (3) The Commission held 12 public hearings to
12 offer a public dialogue about the Commission’s goals
13 and priorities, sought to learn about work already
14 completed, and the state of current knowledge, all in
15 order to identify the most important issues and
16 questions requiring further investigation.

17 (4) This Commission was widely praised for its
18 thorough investigation and the bi-partisan nature of
19 its proceedings.

20 (5) On July 22, 2004, the Commission released
21 its final report that set out the events leading to the
22 attacks on September 11th, a chilling minute-by-
23 minute account of that tragic day, and, more impor-
24 tantly, issued 41 recommendations to better prepare

1 the United States to protect against future terrorist
2 attacks.

3 (6) While the Commission was officially dis-
4 solved, the Commissioners stayed together to create
5 the 9/11 Public Discourse Project in order to push
6 for the implementation of those recommendations.

7 (7) On December 5, 2005, the Commissioners
8 released a report card evaluating the progress in im-
9 plementing those recommendations.

10 (8) The Commissioners issued very few A's and
11 B's and issued 12 D's and 5 failing grades.

12 (9) The failures identified by the Commis-
13 sioners' report card were across the board, ranging
14 from transportation security, to infrastructure pro-
15 tection and government reform.

16 (10) Specifically, the Commissioners stated that
17 "few improvements have been made to the existing
18 passenger screening system since right after 9/11.
19 The completion of the testing phase of TSA's pre-
20 screening program for airline passengers has been
21 delayed. A new system, utilizing all names on the
22 consolidated terrorist watch list, is therefore not yet
23 in operation."

24 (11) The Commissioners also found that
25 "...No risk and vulnerability assessments actually

1 made; no national priorities established; no rec-
2 ommendations made on allocation of scarce re-
3 sources. . . . It is time that we stop talking about
4 setting priorities and actually set some.”.

5 (12) The Commission issued a grade of D on
6 checked bag and cargo screening measures, stating
7 that “improvements have not been made by the Con-
8 gress or the administration. Progress on implemen-
9 tation of in-line screening has been slow. The main
10 impediment is inadequate funding.”.

11 (13) With regard to information sharing and
12 technology, the Commission noted that “there has
13 been no systematic diplomatic efforts to share ter-
14 rorist watch lists, nor has Congress taken a leader-
15 ship role in passport security . . .” and that “there
16 remain many complaints about lack of information
17 sharing between federal authorities and state and
18 local level officials.”.

19 (14) The Administration has failed to focus on
20 prevention here at home by abandoning our first line
21 of defense against terrorism—local law enforcement.

22 (15) In the President’s FY 2006 budget re-
23 quest, the President requested a cut of over
24 \$2,000,000,000 in guaranteed assistance to law en-
25 forcement.

1 (16) According to the International Association
2 of Chiefs of Police, this decision represents a fun-
3 damentally flawed view of what is needed to prevent
4 domestic terror attacks.

5 (17) The Council on Foreign Relations released
6 a report entitled, “Emergency First Responders:
7 Drastically Underfunded, Dangerously Unprepared”,
8 in which the Council found that “America’s local
9 emergency responders will always be the first to con-
10 front a terrorist incident and will play the central
11 role in managing its immediate consequences. Their
12 efforts in the first minutes and hours following an
13 attack will be critical to saving lives, establishing
14 order, and preventing mass panic. The United
15 States has both a responsibility and a critical need
16 to provide them with the equipment, training, and
17 other resources necessary to do their jobs safely and
18 effectively.”.

19 (18) The Council further concluded that many
20 State and local emergency responders, including po-
21 lice officers and firefighters, lack the equipment and
22 training needed to respond effectively to a terrorist
23 attack involving weapons of mass destruction.

24 (19) Current first responder funding must be
25 increased to help local agencies create counter-ter-

1 rorism units and assist such agencies to integrate
2 community policing models with counter-terror ef-
3 forts.

4 (20) First responders still do not have adequate
5 spectrum to communicate during an emergency.
6 Congress finally passed legislation forcing the net-
7 works to turn over spectrum, but the date was set
8 for February 2008. This is unacceptable, this spec-
9 trum should be turned over immediately.

10 (21) The Federal Government has a responsi-
11 bility to ensure that the people of the United States
12 are protected to the greatest possible extent against
13 a terrorist attack, especially an attack that utilizes
14 nuclear, chemical, biological, or radiological weapons,
15 and consequently, the Federal Government has a
16 critical responsibility to address the equipment,
17 training, and other needs of State and local first re-
18 sponders.

19 (22) To echo the sentiments of the National
20 Commission on Terrorist Attacks upon the United
21 States, “it is time that we stop talking about setting
22 priorities and actually set some.”.

23 (23) The cost of fully implementing all 41 rec-
24 ommendations put forth by the Commission and the
25 common sense steps to secure the homeland rep-

1 resents less than 1 year of President Bush’s tax cuts
2 for millionaires.

3 (24) By investing 1 year of the tax cuts for mil-
4 lionaires into a trust fund to be invested over the
5 next 5 years, the Federal Government can imple-
6 ment the Commission’s recommendations and make
7 great strides towards making our Nation safer.

8 (25) The Americans making more than
9 \$1,000,000 understand that our country changed
10 after 9/11, yet they have not been asked to sacrifice
11 for the good of the Nation.

12 (26) In this Act, we call on the patriotism of
13 such Americans by revoking 1 year of their tax cut
14 and investing the resulting revenues in the security
15 of our neighbors and families.

16 **SEC. 3. DEFINITIONS.**

17 In this Act—

18 (1) TRUST FUND.—The term “Trust Fund”
19 means the Homeland Security and Neighborhood
20 Safety Trust Fund established under section 504.

21 (2) COMMISSION.—The term “Commission”
22 means the National Commission on Terrorist At-
23 tacks upon the United States, established under title
24 VI of the Intelligence Authorization Act for Fiscal
25 Year 2003 (Pub. Law 107–306; 6 U.S.C. 101 note).

1 **SEC. 4. HOMELAND SECURITY AND NEIGHBORHOOD SAFE-**
2 **TY TRUST FUND.**

3 (a) CREATION OF TRUST FUND.—There is estab-
4 lished in the Treasury of the United States a trust fund
5 to be known as the “Homeland Security and Neighbor-
6 hood Safety Trust Fund”, consisting of such amounts as
7 may be appropriated or credited to the Trust Fund.

8 (b) RULES REGARDING TRANSFERS TO AND MAN-
9 AGEMENT OF TRUST FUND.—For purposes of this sec-
10 tion, rules similar to the rules of sections 9601 and 9602
11 of the Internal Revenue Code of 1986 shall apply.

12 (c) DISTRIBUTION OF AMOUNTS IN TRUST FUND.—
13 Amounts in the Trust Fund shall be available, as provided
14 by appropriation Acts, for making expenditures for fiscal
15 years 2007 through 2011 to meet those obligations of the
16 United States incurred which are authorized under section
17 5 of this Act for such fiscal years.

18 (d) SENSE OF THE SENATE.—It is the sense of the
19 Senate that the Committee on Finance of the Senate
20 should report to the Senate not later than 30 days after
21 the date of the enactment of this Act legislation which—

22 (1) increases revenues to the Treasury in the
23 amount of \$53,300,000,000 during taxable years
24 2007 through 2011 by reducing scheduled and exist-
25 ing income tax reductions enacted since taxable year

1 2001 with respect to the taxable incomes of tax-
 2 payers in excess of \$1,000,000, and

3 (2) appropriates an amount equal to such reve-
 4 nues to the Homeland Security and Neighborhood
 5 Safety Trust Fund.

6 **SEC. 5. PREVENTING TERROR ATTACKS ON THE HOME-**
 7 **LAND.**

8 (a) SUPPORTING LAW ENFORCEMENT.—

9 (1) AUTHORIZATION OF APPROPRIATIONS.—

10 There are authorized to be appropriated from the
 11 Trust Fund—

12 (A) \$1,150,000,000 for fiscal years 2007
 13 through 2011 for the Office of Community Ori-
 14 ented Policing Services for grants to State,
 15 local, and tribal law enforcement to hire offi-
 16 cers, purchase technology, conduct training, and
 17 to develop local counter-terrorism units;

18 (B) \$900,000,000 for each of the fiscal
 19 years 2007 through 2011 for the Justice Assist-
 20 ance Grant;

21 (C) \$160,000,000 for each of fiscal years
 22 2007 through 2011 for the Federal Bureau of
 23 Investigations to hire 1,000 additional field
 24 agents in addition to the number of field agents
 25 serving on the date of enactment of this Act;

1 (D) \$25,000,000 for the Department of
2 Homeland Security for each of fiscal years
3 2007 through 2011 to fund additional customs
4 agents; and

5 (E) \$200,000,000 for each of fiscal years
6 2007 to 2011 for the Amtrak Police Depart-
7 ment to hire, equip, and train 1,000 additional
8 rail police; and

9 (F) such sums as necessary to provide an
10 increase in the rate of basic pay for law en-
11 forcement officers employed by Amtrak of 25
12 percent of the rate of basic pay in effect on the
13 date of enactment of this Act.

14 (2) REPORT ON THE CREATION OF A FEDERAL
15 BUREAU OF INVESTIGATION NATIONAL SECURITY
16 WORKFORCE.—

17 (A) IN GENERAL.—Not later than 90 days
18 after the date of the enactment of this Act, the
19 Director of the Federal Bureau of Investigation
20 shall submit to the relevant congressional com-
21 mittees a report on the creation of a national
22 security workforce, as recommended by the
23 Commission.

24 (B) CONTENTS.—The report under this
25 paragraph shall include either a certification

1 that such recommendation has been imple-
2 mented, or, in the alternative, a description
3 of—

4 (i) what steps have been taken to
5 achieve the recommendation;

6 (ii) when the Director expects the rec-
7 ommendation to be fully implemented; and

8 (iii) any allocation of resources nec-
9 essary to fully implement the recommenda-
10 tion.

11 (b) EFFECTIVELY UTILIZING NEW TECH-
12 NOLOGIES.—

13 (1) STREAMLINING INFORMATION AND PROC-
14 ESSES.—

15 (A) AUTHORIZATION OF APPROPRIA-
16 TIONS.—There are authorized to be appro-
17 priated from the Trust Fund—

18 (i) \$50,000,000 for fiscal year 2007
19 for Information Technology Services at the
20 Department of Homeland Security for the
21 purpose of consolidating terrorist watch
22 lists;

23 (ii) \$50,000,000 for fiscal year 2007
24 to improve the capability of pre-screening

1 airline passengers against terrorist watch
2 lists;

3 (iii) \$100,000,000 for each of fiscal
4 years 2007 through 2011 for the Depart-
5 ment of Homeland Security, Office of the
6 Chief Information Officer, for the purpose
7 of improving government wide information
8 sharing, including processes and proce-
9 dures to improve information sharing with
10 State and local law enforcement and first
11 responders;

12 (iv) \$120,000,000 for each of fiscal
13 years 2007 to 2011 to enhance the Depart-
14 ment of Homeland Security to enhance
15 U.S. Visit, Biometric Entry-Exit System
16 (9/11); and

17 (v) \$150,000,000 for each of fiscal
18 years 2007 to 2011 to assist States in
19 complying with the Real I.D. Act (Public
20 Law 103–19).

21 (B) REPORTS.—

22 (i) REPORT ON GOVERNMENT-WIDE
23 INFORMATION SHARING.—

24 (I) IN GENERAL.—Not later than

25 90 days after the date of the enact-

1 ment of this Act, the Director of the
 2 Office of Management and Budget
 3 shall submit to the relevant congressional
 4 committees a report on the
 5 progress toward government-wide in-
 6 formation sharing, as recommended
 7 by the Commission.

8 (II) CONTENTS.—The report
 9 under this clause shall include either a
 10 certification that such recommenda-
 11 tion has been implemented, or, in the
 12 alternative, a description of—

13 (aa) what steps have been
 14 taken to achieve the rec-
 15 ommendation;

16 (bb) when the Director ex-
 17 pects the recommendation to be
 18 fully implemented; and

19 (cc) any allocation of re-
 20 sources necessary to fully imple-
 21 ment the recommendation.

22 (ii) REPORT ON INCENTIVES FOR IN-
 23 FORMATION SHARING.—

24 (I) IN GENERAL.—Not later than
 25 90 days after the date of the enact-

1 ment of this Act, the Director of Na-
2 tional Intelligence shall submit to the
3 relevant congressional committees a
4 report on the establishment of incen-
5 tives for information sharing across
6 the Federal government and with
7 State and local authorities, as rec-
8 ommended by the Commission.

9 (II) CONTENTS.—The report
10 under this clause shall include either a
11 certification that such recommenda-
12 tion has been implemented, or, in the
13 alternative, a description of—

14 (aa) what steps have been
15 taken to achieve the rec-
16 ommendation;

17 (bb) when the Director ex-
18 pects the recommendation to be
19 fully implemented; and

20 (cc) any allocation of re-
21 sources necessary to fully imple-
22 ment the recommendation.

23 (iii) REPORT ON BIOMETRIC ENTRY-
24 EXIT SCREENING SYSTEM.—

1 (I) IN GENERAL.—Not later than
2 90 days after the date of the enact-
3 ment of this Act, the Secretary of
4 Homeland Security shall submit to
5 the relevant congressional committees
6 a report the creation of a biometric
7 entry-exit screening system, as rec-
8 ommended by the Commission.

9 (II) CONTENTS.—The report
10 under this clause shall include either a
11 certification that such recommenda-
12 tion has been implemented, or, in the
13 alternative, a description of—

14 (aa) what steps have been
15 taken to achieve the rec-
16 ommendation;

17 (bb) when the Secretary of
18 Homeland Security expects the
19 recommendation to be fully im-
20 plemented; and

21 (cc) any allocation of re-
22 sources necessary to fully imple-
23 ment the recommendation.

24 (2) UTILIZING SCREENING TECHNOLOGIES.—

1 (A) AUTHORIZATION OF APPROPRIA-
2 TIONS.—There are authorized to be appro-
3 priated from the Trust Fund—

4 (i) \$1,000,000,000 for each of 2007
5 through 2011 for Department of Home-
6 land Security to implement 100 percent
7 screening of ship cargo containers with
8 suitable technologies that screen for nu-
9 clear, radiological, and other dangerous
10 materials;

11 (ii) \$100,000,000 for each of fiscal
12 years 2007 through 2011 for the Depart-
13 ment of Homeland Security to improve
14 screening for airline passengers, checked
15 baggage, and cargo on commercial air-
16 liners; and

17 (iii) \$100,000,000 for each of fiscal
18 years 2007 through 2011 for the Office of
19 Science and Technology at the Department
20 of Homeland Security to research and de-
21 velop advanced screening technologies.

22 (B) REPORTS.—

23 (i) REPORT ON CONTAINER CARGO
24 SCREENING.—Not later than 90 days after
25 the date of the enactment of this Act, the

1 Secretary of Transportation shall submit
2 to the relevant congressional committees a
3 report on improvements made towards im-
4 plementing 100 percent screening of cargo
5 containers, including an analysis of charg-
6 ing a per container surcharge towards re-
7 coupling security investment made by the
8 Department of Homeland Security in im-
9 plementing 100 percent cargo container
10 screening and on-going security costs.

11 (ii) REPORT ON CHECKED BAG AND
12 CARGO SCREENING.—

13 (I) IN GENERAL.—Not later than
14 90 days after the date of the enact-
15 ment of this Act, the Secretary of
16 Transportation shall submit to the
17 relevant congressional committees a
18 report on improvements made to
19 checked bag and cargo screening, as
20 recommended by the Commission.

21 (II) CONTENTS.—The report
22 under this clause shall include either a
23 certification that such recommenda-
24 tion has been implemented, or, in the
25 alternative, a description of—

1 (aa) what steps have been
 2 taken to achieve the rec-
 3 ommendation;

4 (bb) when the Secretary of
 5 Transportation expects the rec-
 6 ommendation to be fully imple-
 7 mented; and

8 (cc) any allocation of re-
 9 sources necessary to fully imple-
 10 ment the recommendation.

11 (iii) REPORT ON AIRLINE SCREENING
 12 CHECKPOINTS TO DETECT EXPLOSIVES .—

13 (I) IN GENERAL.—Not later than
 14 90 days after the date of the enact-
 15 ment of this Act, the Secretary of
 16 Transportation shall submit to the
 17 relevant congressional committees a
 18 report on improvements to airline
 19 screening checkpoints to detect explo-
 20 sives, as recommended by the Com-
 21 mission.

22 (II) CONTENTS.—The report
 23 under this clause shall include either a
 24 certification that such recommenda-

tion has been implemented, or, in the
alternative, a description of—

(aa) what steps have been
taken to achieve the rec-
ommendation;

(bb) when the Secretary of
Transportation expects the rec-
ommendation to be fully imple-
mented; and

(cc) any allocation of re-
sources necessary to fully imple-
ment the recommendation.

(c) PROTECTING CRITICAL INFRASTRUCTURE AND
ELIMINATING THREATS.—

(1) HARDENING SOFT TARGETS.—

(A) AUTHORIZATION OF APPROPRIA-
TIONS.—There are authorized to be appro-
priated from the Trust Fund—

(i) \$1,000,000,000 for each of fiscal
years 2007 through 2011 for the Office of
Domestic Preparedness for the State
Homeland Security Grant Program, the
Urban Area Security Initiative and the
Law Enforcement Terrorism Prevention
Program;

1 (ii) \$80,000,000 for fiscal year 2007
2 to the Office of Domestic Preparedness for
3 Critical Infrastructure Risk Assessment
4 Planning (9/11);

5 (iii) \$500,000,000 for each of fiscal
6 year 2007 through 2011 to the Office of
7 Domestic Preparedness to make grants to
8 State and local governments and tribes to
9 protect critical infrastructure, including
10 chemical facilities, nuclear power plants,
11 electrical grids, and other critical infra-
12 structure;

13 (iv) \$500,000,000 for each of fiscal
14 years 2007 through 2011 for port security
15 grants to assist ports with meeting the re-
16 quirements in Maritime Transportation Se-
17 curity Act of 2002 (Public Law 107–295;
18 116 Stat. 2064.); and

19 (v) \$200,000,000 for each of fiscal
20 year 2007 through 2011 to the Office of
21 Domestic Preparedness to make grants for
22 passenger rail, freight rail, and transit sys-
23 tems.

(B) REPORT ON CRITICAL INFRASTRUCTURE RISKS AND VULNERABILITIES ASSESSMENT.—

(i) IN GENERAL.—Not later than 90 days after the date of the enactment of this Act, the Secretary of Homeland Security shall submit to the relevant congressional committees a report assessing critical infrastructure risks and vulnerabilities, as recommended by the Commission.

(ii) CONTENTS.—The report under this subparagraph shall include either a certification that such recommendation has been implemented, or, in the alternative, a description of—

(I) what steps have been taken to achieve the recommendation;

(II) when the Secretary of Homeland Security expects the recommendation to be fully implemented; and

(III) any allocation of resources necessary to fully implement the recommendation.

1 (2) REDUCING THE RISK OF ATTACK ON DAN-
2 GEROUS CHEMICALS.—There are authorized to be
3 appropriated from the Trust Fund—

4 (A) \$100,000,000 for each of fiscal years
5 2007 through 2011 to the Department of
6 Homeland Security to assist companies that
7 manufacture, produce, or utilize dangerous
8 chemicals to transition to safer technologies;
9 and

10 (B) \$25,000,000 for each of fiscal years
11 2007 through 2011 to the Department of
12 Homeland Security to—

13 (i) develop a national strategy to re-
14 duce the threat of rail shipments of ex-
15 tremely hazardous materials through the
16 high threat cities in the Nation; and

17 (ii) provide grants to State and local
18 law enforcement, first responders, and rail
19 owners to purchase safety equipment and
20 conduct coordinated training exercises for
21 first responders and rail workers who may
22 be called to respond to intentional or acci-
23 dental releases of hazardous chemicals.

24 (3) RESPONDING TO TERRORIST ATTACKS AND
25 NATURAL DISASTERS.—

1 (A) AUTHORIZATION OF APPROPRIA-
2 TIONS.—There are authorized to be appro-
3 priated from the Trust Fund—

4 (i) \$1,000,000,000 for each of fiscal
5 years 2007 through 2011 to the Office of
6 Community Oriented Policing Services to
7 provide grants to enhance State and local
8 government interoperable communications
9 efforts, including interagency planning and
10 purchasing equipment;

11 (ii) \$500,000,000 for each of fiscal
12 years 2007 through 2011 for the Office of
13 Domestic Preparedness for Fire Act
14 Grants;

15 (iii) \$500,000,000 for each of fiscal
16 years 2007 through 2011 for the Office of
17 Domestic Preparedness for SAFER
18 Grants;

19 (iv) \$1,000,000,000 per year for each
20 of fiscal years 2007 through 2011 for the
21 Office of Domestic Preparedness to make
22 grants to State and local governments to
23 improve the public health capabilities of
24 States and cities to prevent and respond to

1 biological, chemical, or radiological attacks
2 and pandemics;

3 (v) \$100,000,000 per year for each of
4 fiscal years 2007 through 2011 for the
5 Armed Forces Radiological Research Insti-
6 tute to research, develop, and deploy med-
7 ical countermeasures to address radiation
8 sickness associated with nuclear or radio-
9 logical attacks in the United States; and

10 (vi) \$100,000,000 per year for each of
11 fiscal years 2007 through 2011 for the Of-
12 fice of Domestic Preparedness for the pur-
13 pose of improving State and local govern-
14 ment interagency response coordination to
15 enable local agencies to utilize equipment,
16 resources, and personnel of neighboring
17 agencies in the event of a terrorist attack
18 or natural catastrophe.

19 (B) PREVENTION OF DELAY IN REASSIGN-
20 MENT OF 24 MEGAHERTZ FOR PUBLIC SAFETY
21 PURPOSES.—Section 309(j)(14) of the Commu-
22 nications Act of 1934 (47 20 U.S.C.
23 309(j)(14)) is amended by adding at the end
24 the following:

1 “(E) Notwithstanding subparagraph (B),
2 the Commission shall not grant any extension
3 under that subparagraph from the limitation of
4 subparagraph (A) with respect to the fre-
5 quencies assigned, under section 337(a)(1), for
6 public safety services. The Commission shall
7 take all actions necessary to complete assign-
8 ment of the electromagnetic spectrum between
9 764 and 776 megahertz, inclusive, and between
10 794 and 806 megahertz, inclusive, for public
11 safety services and to permit operations by pub-
12 lic safety services on those frequencies com-
13 mencing not later than January 1, 2007.”.

14 (d) PREVENTING THE GROWTH OF RADICAL ISLAMIC
15 FUNDAMENTALISM.—

16 (1) AUTHORIZATION OF APPROPRIATIONS.—

17 There are authorized to be appropriated from the
18 Trust Fund—

19 (A) \$100,000,000 for each of fiscal years
20 2007 through 2011 to the President for the
21 Economic Support Fund to provide technical
22 assistance under chapter 4 of part II of the
23 Foreign Assistance Act of 1961 (22 U.S.C.
24 2346 et seq.) to foreign countries to assist such

1 countries in preventing the financing of ter-
2 rorist activities;

3 (B) \$200,000,000 for each of fiscal years
4 2007 through 2011 to the President for devel-
5 opment assistance for international education
6 programs carried out under sections 105 and
7 496 of the Foreign Assistance Act of 1961 (22
8 U.S.C. 2151e and 2293);

9 (C) \$50,000,000 for each of fiscal years
10 2007 through 2011 to the President for the
11 United States contribution to the International
12 Youth Opportunity Fund authorized under sec-
13 tion 7114 of the 9/11 Commission Implementa-
14 tion Act of 2004 (Public Law 108–458) for
15 international education programs;

16 (D) \$100,000,000 for each of fiscal years
17 2007 through 2011 to the President for the
18 Economic Support Fund for activities carried
19 out under the provisions of chapter 4 of part II
20 of the Foreign Assistance Act of 1961 (22
21 U.S.C. 2346 et seq.) to promote democracy,
22 good governance, political freedom, independent
23 media, women’s rights, private sector develop-
24 ment, and open economic systems in the coun-

tries of the Middle East, Central Asia, South Asia, and Southeast Asia;

(E) \$15,000,000 for each of the fiscal years 2007 through 2011 to the Middle East Partnership Initiative of the Department of State to support, through the provision of grants, technical assistance, training, and other programs, in the countries of the Middle East, the expansion of civil society, opportunities for political participation for all citizens, protections for internationally recognized human rights, including the rights of women, educational system reforms, independent media, policies that promote economic opportunities for citizens, the rule of law, and democratic processes of government;

(F) \$100,000,000 for each of the fiscal years 2007 through 2011 to the President to carry out United States Government broadcasting activities under the United States Information and Educational Exchange Act of 1948 (22 U.S.C. 1431 et seq.), the United States International Broadcasting Act of 1994 (22 U.S.C. 6201 et seq.), and the Foreign Affairs Reform and Restructuring Act of 1998 (as en-

1 acted in division G of the Omnibus Consoli-
2 dated and Emergency Supplemental Appropria-
3 tions Act, 1999; Public Law 105–277) for
4 international broadcasting operations;

5 (G) \$200,000,000 for each of the fiscal
6 years 2007 through 2011 to the Department of
7 State to carry out public diplomacy programs of
8 the Department under the United States Infor-
9 mation and Educational Exchange Act of 1948,
10 the Mutual Educational and Cultural Exchange
11 Act of 1961, Reorganization Plan Number 2 of
12 1977, the Foreign Affairs Reform and Restruc-
13 turing Act of 1998, the Center for Cultural and
14 Technical Interchange Between East and West
15 Act of 1960, the Dante B. Fascell North-South
16 Center Act of 1991, and the National Endow-
17 ment for Democracy Act;

18 (H) \$600,000,000 for each of the fiscal
19 years 2007 through 2011 to the President for
20 providing assistance for Afghanistan in a man-
21 ner consistent with the Afghanistan Freedom
22 Support Act of 2002 (22 U.S.C. 7501 et seq.);

23 (I) \$150,000,000 for each of the fiscal
24 years 2007 through 2011 to the President for
25 provide assistance to Pakistan for the Economic

1 Support Fund to carry out chapter 4 of part II
2 of the Foreign Assistance Act of 1961 (22
3 U.S.C. 2346 et seq.); and

4 (J) \$80,000,000 for each of the fiscal
5 years 2007 through 2011 to the Department of
6 Energy to support the nonproliferation activi-
7 ties of the National Nuclear Security Adminis-
8 tration.

9 (2) REPORTS.—

10 (A) REPORT ON THE UNITED STATES GOV-
11 ERNMENT’S EFFORTS TO SECURE WEAPONS OF
12 MASS DESTRUCTION .—

13 (i) IN GENERAL.—Not later than 90
14 days after the date of the enactment of
15 this Act, the President shall submit to the
16 relevant congressional committees a report
17 on the current efforts to secure weapons of
18 mass destruction, as recommended by the
19 Commission.

20 (ii) CONTENTS.—The report under
21 this subparagraph shall include either a
22 certification that such recommendation has
23 been implemented, or, in the alternative, a
24 description of—

1 (I) what steps have been taken to
2 achieve the recommendation;

3 (II) when the President expects
4 the recommendation to be fully imple-
5 mented; and

6 (III) any allocation of resources
7 necessary to fully implement the rec-
8 ommendation.

9 (B) REPORT ON LONG-TERM COMMITMENT
10 TO AFGHANISTAN .—

11 (i) IN GENERAL.—Not later than 90
12 days after the date of the enactment of
13 this Act, the President shall submit to the
14 relevant congressional committees a report
15 on ensuring a long-term commitment to
16 Afghanistan, as recommended by the Com-
17 mission.

18 (ii) CONTENTS.—The report under
19 this subparagraph shall include either a
20 certification that such recommendation has
21 been implemented, or, in the alternative, a
22 description of—

23 (I) what steps have been taken to
24 achieve the recommendation;

1 (II) when the President expects
2 the recommendation to be fully imple-
3 mented; and

4 (III) any allocation of resources
5 necessary to fully implement the rec-
6 ommendation.

7 (C) REPORT ON UNITED STATES SUPPORT
8 TO PAKISTAN'S EFFORTS AGAINST EXTREM-
9 ISTS.—

10 (i) IN GENERAL.—Not later than 90
11 days after the date of the enactment of
12 this Act, the Secretary of State shall sub-
13 mit to the relevant congressional commit-
14 tees a report the United States support of
15 Pakistan's efforts against extremists, as
16 recommended by the Commission.

17 (ii) CONTENTS.—The report under
18 this subparagraph shall include either a
19 certification that such recommendation has
20 been implemented, or, in the alternative, a
21 description of—

22 (I) what steps have been taken to
23 achieve the recommendation;

1 (II) when the Secretary of State
2 expects the recommendation to be
3 fully implemented; and

4 (III) any allocation of resources
5 necessary to fully implement the rec-
6 ommendation.

7 (D) REPORT ON IMPROVEMENT OF RELA-
8 TIONS BETWEEN THE UNITED STATES AND
9 SAUDI ARABIA.—

10 (i) IN GENERAL.—Not later than 90
11 days after the date of the enactment of
12 this Act, the Secretary of State shall sub-
13 mit to the relevant congressional commit-
14 tees a report on current efforts to improve
15 strategic relations between the United
16 States and Saudi Arabia, as recommended
17 by the Commission.

18 (ii) CONTENTS.—The report under
19 this subparagraph shall include either a
20 certification that such recommendation has
21 been implemented, or, in the alternative, a
22 description of—

23 (I) what steps have been taken to
24 achieve the recommendation;

1 (II) when the Secretary of State
 2 expects the recommendation to be
 3 fully implemented; and

4 (III) any allocation of resources
 5 necessary to fully implement the rec-
 6 ommendation.

7 (E) REPORT ON IDENTIFYING AND
 8 PRIORITIZING TERRORIST SANCTUARIES .—

9 (i) IN GENERAL.—Not later than 90
 10 days after the date of the enactment of
 11 this Act, the Director of the National
 12 Counterterrorism Center shall submit to
 13 the relevant congressional committees a re-
 14 port identifying and prioritizing terrorist
 15 sanctuaries, as recommended by the Com-
 16 mission.

17 (ii) CONTENTS.—The report under
 18 this subparagraph shall include either a
 19 certification that such recommendation has
 20 been implemented, or, in the alternative, a
 21 description of—

22 (I) what steps have been taken to
 23 achieve the recommendation;

1 (II) when the Director expects
2 the recommendation to be fully imple-
3 mented; and

4 (III) any allocation of resources
5 necessary to fully implement the rec-
6 ommendation.

7 (F) REPORT ON COMPREHENSIVE COALI-
8 TION STRATEGY AGAINST ISLAMIST TER-
9 RORISM.—

10 (i) IN GENERAL.—Not later than 90
11 days after the date of the enactment of
12 this Act, the Secretary of State shall sub-
13 mit to the relevant congressional commit-
14 tees a report on progress toward engaging
15 other countries in developing a comprehen-
16 sive strategy for combating Islamist ter-
17 rorism, as recommended by the Commis-
18 sion.

19 (ii) CONTENTS.—The report under
20 this subparagraph shall include either a
21 certification that such recommendation has
22 been implemented, or, in the alternative, a
23 description of—

24 (I) what steps have been taken to
25 achieve the recommendation;

1 (II) when the Secretary of State
2 expects the recommendation to be
3 fully implemented; and

4 (III) any allocation of resources
5 necessary to fully implement the rec-
6 ommendation.

7 (G) REPORT ON INTERNATIONAL BROAD-
8 CASTING.—

9 (i) IN GENERAL.—Not later than 90
10 days after the date of the enactment of
11 this Act, the Broadcasting Board of Gov-
12 ernors shall submit to the relevant congres-
13 sional committees a report analyzing the
14 success of Radio Sawa and Radio Al-
15 Hurra, as recommended by the Commis-
16 sion.

17 (ii) CONTENTS.—The report under
18 this subparagraph shall include either a
19 certification that such recommendation has
20 been implemented, or, in the alternative, a
21 description of—

22 (I) what steps have been taken to
23 achieve the recommendation;

1 (II) when the Board expects the
 2 recommendation to be fully imple-
 3 mented; and

4 (III) any allocation of resources
 5 necessary to fully implement the rec-
 6 ommendation.

7 (H) REPORT ON SCHOLARSHIP, EXCHANGE
 8 AND LIBRARY PROGRAMS.—

9 (i) IN GENERAL.—Not later than 90
 10 days after the date of the enactment of
 11 this Act, the Secretary of State shall sub-
 12 mit to the relevant congressional commit-
 13 tees a report on the expansion United
 14 States scholarship, exchange, and library
 15 programs in the Islamic world, as rec-
 16 ommended by the Commission.

17 (ii) CONTENTS.—The report under
 18 this subparagraph shall include either a
 19 certification that such recommendation has
 20 been implemented, or, in the alternative, a
 21 description of—

22 (I) what steps have been taken to
 23 achieve the recommendation;

1 (II) when the Secretary of State
2 expects the recommendation to be
3 fully implemented; and

4 (III) any allocation of resources
5 necessary to fully implement the rec-
6 ommendation.

7 (I) REPORT ON TERRORIST TRAVEL
8 STRATEGY.—

9 (i) IN GENERAL.—Not later than 90
10 days after the date of the enactment of
11 this Act, the Director of the National
12 Counterterrorism Center shall submit to
13 the relevant congressional committees a re-
14 port on improving the collection and anal-
15 ysis of intelligence on terrorist travel, as
16 recommended by the Commission.

17 (ii) CONTENTS.—The report under
18 this subparagraph shall include either a
19 certification that such recommendation has
20 been implemented, or, in the alternative, a
21 description of—

22 (I) what steps have been taken to
23 achieve the recommendation;

1 (II) when the Director expects
2 the recommendation to be fully imple-
3 mented; and

4 (III) any allocation of resources
5 necessary to fully implement the rec-
6 ommendation.

7 (e) GOVERNMENT REFORM: IMPLEMENTING EACH
8 RECOMMENDATION OF THE 9/11 COMMISSION.—

9 (1) REPORT ON ESTABLISHING A UNIFIED INCI-
10 DENT COMMAND SYSTEM.—

11 (A) IN GENERAL.—Not later than 90 days
12 after the date of the enactment of this Act, the
13 Secretary of Homeland Security shall submit to
14 the relevant congressional committees a report
15 on the establishment of a unified Incident Com-
16 mand System, as recommended by the Commis-
17 sion.

18 (B) CONTENTS.—The report under this
19 paragraph shall include either a certification
20 that such recommendation has been imple-
21 mented, or, in the alternative, a description
22 of—

23 (i) what steps have been taken to
24 achieve the recommendation;

1 (ii) when the Secretary of Homeland
2 Security expects the recommendation to be
3 fully implemented; and

4 (iii) any allocation of resources nec-
5 essary to fully implement the recommenda-
6 tion.

7 (2) REPORT ON COMPREHENSIVE SCREENING
8 SYSTEM.—

9 (A) IN GENERAL.—Not later than 90 days
10 after the date of the enactment of this Act, the
11 Secretary of Transportation shall submit to the
12 relevant congressional committees a report on
13 the implementation of a comprehensive screen-
14 ing program, as recommended by the Commis-
15 sion.

16 (B) CONTENTS.—The report under this
17 paragraph shall include either a certification
18 that such recommendation has been imple-
19 mented, or, in the alternative, a description
20 of—

21 (i) what steps have been taken to
22 achieve the recommendation;

23 (ii) when the Secretary of Transpor-
24 tation expects the recommendation to be
25 fully implemented; and

1 (iii) any allocation of resources nec-
2 essary to fully implement the recommenda-
3 tion.

4 (3) REPORT ON THE DIRECTOR OF NATIONAL
5 INTELLIGENCE.—

6 (A) IN GENERAL.—Not later than 90 days
7 after the date of the enactment of this Act, the
8 Director of National Intelligence shall submit to
9 the relevant congressional committees a report
10 on the Director of National Intelligence, as rec-
11 ommended by the Commission.

12 (B) CONTENTS.—The report under this
13 paragraph shall include either a certification
14 that such recommendation has been imple-
15 mented, or, in the alternative, a description
16 of—

17 (i) what steps have been taken to
18 achieve the recommendation;

19 (ii) when the Director expects the rec-
20 ommendation to be fully implemented; and

21 (iii) any allocation of resources nec-
22 essary to fully implement the recommenda-
23 tion.

24 (4) REPORT ON THE NATIONAL
25 COUNTERTERRORISM CENTER.—

1 (A) IN GENERAL.—Not later than 90 days
 2 after the date of the enactment of this Act, the
 3 Director of National Intelligence shall submit to
 4 the relevant congressional committees a report
 5 on the establishment of the National
 6 Counterterrorism Center, as recommended by
 7 the Commission.

8 (B) CONTENTS.—The report under this
 9 paragraph shall include either a certification
 10 that such recommendation has been imple-
 11 mented, or, in the alternative, a description
 12 of—

13 (i) what steps have been taken to
 14 achieve the recommendation;

15 (ii) when the Director expects the rec-
 16 ommendation to be fully implemented; and

17 (iii) any allocation of resources nec-
 18 essary to fully implement the recommenda-
 19 tion.

20 (5) REPORT ON THE NEW MISSION OF THE DI-
 21 RECTOR OF THE CENTRAL INTELLIGENCE AGEN-
 22 CY.—

23 (A) IN GENERAL.—Not later than 90 days
 24 after the date of the enactment of this Act, the
 25 Director of the Central Intelligence Agency

1 shall submit to the relevant congressional com-
2 mittees a report on the new mission of the Di-
3 rector of the Central Intelligence Agency, as
4 recommended by the Commission.

5 (B) CONTENTS.—The report under this
6 paragraph shall include either a certification
7 that such recommendation has been imple-
8 mented, or, in the alternative, a description
9 of—

10 (i) what steps have been taken to
11 achieve the recommendation;

12 (ii) when the Director expects the rec-
13 ommendation to be fully implemented; and

14 (iii) any allocation of resources nec-
15 essary to fully implement the recommenda-
16 tion.

17 (6) REPORT ON HOMELAND AIRSPACE DE-
18 FENSE.—

19 (A) IN GENERAL.—Not later than 90 days
20 after the date of the enactment of this Act, the
21 Secretary of Homeland Security shall submit to
22 the relevant congressional committees a report
23 on homeland airspace defense, as recommended
24 by the Commission.

(B) CONTENTS.—The report under this paragraph shall include either a certification that such recommendation has been implemented, or, in the alternative, a description of—

(i) what steps have been taken to achieve the recommendation;

(ii) when the Secretary of Homeland Security expects the recommendation to be fully implemented; and

(iii) any allocation of resources necessary to fully implement the recommendation.

(7) REPORT ON BALANCE BETWEEN SECURITY AND CIVIL LIBERTIES.—

(A) IN GENERAL.—Not later than 90 days after the date of the enactment of this Act, the Attorney General shall submit to the relevant congressional committees a report on the balance between security and civil liberties, as recommended by the Commission.

(B) CONTENTS.—The report under this paragraph shall include either a certification that such recommendation has been imple-

mented, or, in the alternative, a description
of—

(i) what steps have been taken to
achieve the recommendation;

(ii) when the Attorney General ex-
pects the recommendation to be fully im-
plemented; and

(iii) any allocation of resources nec-
essary to fully implement the recommenda-
tion.

(8) REPORT ON PRIVACY GUIDELINES FOR GOV-
ERNMENT SHARING OF PERSONAL INFORMATION.—

(A) IN GENERAL.—Not later than 90 days
after the date of the enactment of this Act, the
Attorney General shall submit to the relevant
congressional committees a report outlining the
privacy guidelines for government sharing of
personal information, as recommended by the
Commission.

(B) CONTENTS.—The report under this
paragraph shall include either a certification
that such recommendation has been imple-
mented, or, in the alternative, a description
of—

1 (i) what steps have been taken to
2 achieve the recommendation;

3 (ii) when the Attorney General ex-
4 pects the recommendation to be fully im-
5 plemented; and

6 (iii) any allocation of resources nec-
7 essary to fully implement the recommenda-
8 tion.

9 (9) REPORT ON THE STANDARDIZATION OF SE-
10 CURITY CLEARANCES.—

11 (A) IN GENERAL.—Not later than 90 days
12 after the date of the enactment of this Act, the
13 Director of the Office of Management and
14 Budget shall submit to the relevant congres-
15 sional committees a report on the standardiza-
16 tion of security clearances, as recommended by
17 the Commission.

18 (B) CONTENTS.—The report under this
19 paragraph shall include either a certification
20 that such recommendation has been imple-
21 mented, or, in the alternative, a description
22 of—

23 (i) what steps have been taken to
24 achieve the recommendation;

- 1 (ii) when the Director expects the rec-
2 ommendation to be fully implemented; and
3 (iii) any allocation of resources nec-
4 essary to fully implement the recommenda-
5 tion.

6 (10) REPORT ON COALITION STANDARDS FOR
7 TERRORISM DETENTION.—

8 (A) IN GENERAL.—Not later than 90 days
9 after the date of the enactment of this Act, the
10 Secretary of State, in consultation with the At-
11 torney General, shall submit to the relevant
12 congressional committees a report on current
13 efforts to develop a common coalition approach
14 toward the detention and humane treatment of
15 captured terrorists, as recommended by the
16 Commission.

17 (B) CONTENTS.—The report under this
18 paragraph shall include either a certification
19 that such recommendation has been imple-
20 mented, or, in the alternative, a description
21 of—

- 22 (i) what steps have been taken to
23 achieve the recommendation;

1 (ii) when the Secretary of State ex-
2 pects the recommendation to be fully im-
3 plemented; and

4 (iii) any allocation of resources nec-
5 essary to fully implement the recommenda-
6 tion.

7 (11) REPORT ON USE OF ECONOMIC POLICIES
8 TO COMBAT TERRORISM.—

9 (A) IN GENERAL.—Not later than 90 days
10 after the date of the enactment of this Act, the
11 Secretary of State, in consultation with the
12 United States Trade Representative, shall sub-
13 mit to the relevant congressional committees a
14 report on the development of economic policies
15 to combat terrorism, as recommended by the
16 Commission.

17 (B) CONTENTS.—The report under this
18 paragraph shall include either a certification
19 that such recommendation has been imple-
20 mented, or, in the alternative, a description
21 of—

22 (i) what steps have been taken to
23 achieve the recommendation;

(ii) when the Secretary of State expects the recommendation to be fully implemented; and

(iii) any allocation of resources necessary to fully implement the recommendation.

(12) REPORT ON EFFORTS AGAINST TERRORIST FINANCING.—

(A) IN GENERAL.—Not later than 90 days after the date of the enactment of this Act, the Secretary of the Treasury, shall submit to the relevant congressional committees a report on efforts taken against terrorist financing, as recommended by the Commission.

(B) CONTENTS.—The report under this paragraph shall include either a certification that such recommendation has been implemented, or, in the alternative, a description of—

(i) what steps have been taken to achieve the recommendation;

(ii) when the Secretary of the Treasury expects the recommendation to be fully implemented; and

1 (iii) any allocation of resources nec-
2 essary to fully implement the recommenda-
3 tion.

4 (13) REPORT ON INTERNATIONAL COLLABORA-
5 TION ON BORDERS AND DOCUMENT SECURITY.—

6 (A) IN GENERAL.—Not later than 90 days
7 after the date of the enactment of this Act, the
8 Secretary of Homeland Security, in consultation
9 with the Secretary of State, shall submit to the
10 relevant congressional committees a report
11 international collaboration on borders and docu-
12 ment security, as recommended by the Commis-
13 sion.

14 (B) CONTENTS.—The report under this
15 paragraph shall include either a certification
16 that such recommendation has been imple-
17 mented, or, in the alternative, a description
18 of—

19 (i) what steps have been taken to
20 achieve the recommendation;

21 (ii) when the Secretary of Homeland
22 Security expects the recommendation to be
23 fully implemented; and

1 (iii) any allocation of resources nec-
2 essary to fully implement the recommenda-
3 tion.

4 (14) REPORT ON THE STANDARDIZATION OF
5 SECURE IDENTIFICATION.—

6 (A) IN GENERAL.—Not later than 90 days
7 after the date of the enactment of this Act, the
8 Secretary of Homeland Security and the Sec-
9 retary of Health and Human Services shall
10 each submit to the relevant congressional com-
11 mittees a report on the standardization of se-
12 cure identification, as recommended by the
13 Commission.

14 (B) CONTENTS.—The report under this
15 paragraph shall include either a certification
16 that such recommendation has been imple-
17 mented, or, in the alternative, a description
18 of—

19 (i) what steps have been taken to
20 achieve the recommendation;

21 (ii) when the Secretary of Homeland
22 Security or the Secretary of Health and
23 Human Services expects the recommenda-
24 tion to be fully implemented; and

1 (iii) any allocation of resources nec-
2 essary to fully implement the recommenda-
3 tion.

4 (15) REPORT ON PRIVATE SECTOR PREPARED-
5 NESS.—Not later than 90 days after the date of the
6 enactment of this Act, the Comptroller General of
7 the United States shall submit to the relevant con-
8 gressional committees a report outlining the steps
9 that have been taken to enhance private sector pre-
10 paredness for terrorist attacks, as recommended by
11 the Commission.

12 (16) REPORT ON NATIONAL STRATEGY FOR
13 TRANSPORTATION SECURITY.—

14 (A) IN GENERAL.—Not later than 90 days
15 after the date of the enactment of this Act, the
16 Secretary of Transportation shall submit to the
17 relevant congressional committees a report on
18 the establishment of a national strategy for
19 transportation security, as recommended by the
20 Commission.

21 (B) CONTENTS.—The report under this
22 paragraph shall include either a certification
23 that such recommendation has been imple-
24 mented, or, in the alternative, a description
25 of—

1 (i) what steps have been taken to
2 achieve the recommendation;

3 (ii) when the Secretary of Transpor-
4 tation expects the recommendation to be
5 fully implemented; and

6 (iii) any allocation of resources nec-
7 essary to fully implement the recommenda-
8 tion.

9 (17) REPORT ON AIRLINE PASSENGER PRE-
10 SCREENING.—

11 (A) IN GENERAL.—Not later than 90 days
12 after the date of the enactment of this Act, the
13 Secretary of Transportation shall submit to the
14 relevant congressional committees a report on
15 improvements made to airline passenger pre-
16 screening, as recommended by the Commission.

17 (B) CONTENTS.—The report under this
18 paragraph shall include either a certification
19 that such recommendation has been imple-
20 mented, or, in the alternative, a description
21 of—

22 (i) what steps have been taken to
23 achieve the recommendation;

1 (ii) when the Secretary of Transpor-
2 tation expects the recommendation to be
3 fully implemented; and

4 (iii) any allocation of resources nec-
5 essary to fully implement the recommenda-
6 tion.

○